The Network for Greening the Financial System (NGFS) is a group of 66 central banks and supervisors and 13 observers committed to sharing best practices, contributing to the development of climate and environment-related risk management in the financial sector and mobilising mainstream finance to support the transition towards a sustainable economy.

The NGFS Climate Scenarios were produced over a period of 6 months by NGFS Workstream 2 in partnership with an academic consortium from the Potsdam Institute for Climate Impact Research (PIK), International Institute for Applied Systems Analysis (IIASA), University of Maryland (UMD), Climate Analytics (CA) and the Swiss Federal Institute of Technology in Zurich (ETHZ). This work was made possible by grants from Bloomberg Philanthropies and ClimateWorks Foundation.

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## Contents

1. Overview of the scenarios 4

Scenarios in detail:

2. Transition risks 11
3. Physical risks 19
4. Economic impacts 25
5. Future development 31

Annex:

6. References 35
1 Overview of the scenarios
Objectives and framework

The NGFS Climate Scenarios explore the impacts of climate change and climate policy with the aim of providing a common reference framework.

• The NGFS Climate Scenarios (the scenarios) have been developed to provide a common starting point for analysing climate risks to the economy and financial system. While developed primarily for use by central banks and supervisors they may also be useful to the broader financial, academic and corporate communities. This document provides an overview of the key transition risks, physical risks and economic impact of climate change.

• The first iteration explores a set of eight scenarios which are consistent with the Framework (Figure 1) published in the First NGFS Comprehensive Report. The set includes three representative scenarios, which each cover one of the following dimensions:
  – **Orderly**: Early, ambitious action to a net zero CO₂ emissions economy;
  – **Disorderly**: Action that is late, disruptive, sudden and / or unanticipated;
  – **Hot house world**: Limited action leads to a hot house world with significant global warming and, as a result, strongly increased exposure to physical risks.

• These scenarios were chosen to show a range of lower and higher risk outcomes. A ‘too little, too late’ scenario with both high transition and physical risks was not included in the first iteration.

• A key guiding principle of the project has been embracing the uncertainty inherent in scenario modelling. This has been captured in two ways. Firstly, five alternate scenarios have been published to help users explore how specifying different key assumptions would change the results. Secondly, for each scenario, multiple models have been used to provide a range of estimates.
Representative scenarios

The Orderly and Disorderly scenarios explore a transition which is consistent with limiting global warming to below 2°C. The Hot house world scenario leads to severe physical risks.

- **Orderly** assumes climate policies are introduced early and become gradually more stringent. Net zero CO₂ emissions are achieved before 2070, giving a 67% chance of limiting global warming to below 2°C. Physical and transition risks are both relatively low.

- **Disorderly** assumes climate policies are not introduced until 2030. Since actions are taken relatively late and limited by available technologies, emissions reductions need to be sharper than in the Orderly scenario to limit warming to the same target. The result is higher transition risk.

- **Hot house world** assumes that only currently implemented policies are preserved. Nationally Determined Contributions are not met. Emissions grow until 2080 leading to 3°C+ of warming and severe physical risks. This includes irreversible changes like higher sea-level rise.

Source: IIASA NGFS Climate Scenarios Database, using marker models.
Alternate scenarios

Five alternate scenarios have been produced to explore different assumptions, such as different temperature targets, policy responses and/or technology pathways.

- The scenarios include two alternate 1.5°C pathways (left chart). In both, CO₂ emissions need to reach net zero around 2050 to limit global warming to 1.5°C with a 67% chance. This reduction in emissions is much more rapid than in the Orderly scenario, leading to higher transition risks.

- Scenarios also differ in their assumptions about the level of CO₂ removal (CDR) technology deployment. These negative emission technologies could be limited by innovation or investment bottlenecks. The Orderly and Disorderly scenarios each have an alternate with limited and full CDR availability, respectively.

- An alternative scenario that explores high physical risks has also been included. It assumes that governments implement further policies consistent with Nationally Determined Contributions (NDCs), making it less adverse than the Hot house world scenario.

Source: IIASA NGFS Climate Scenarios Database, REMIND model.
Economic impacts at a glance

Scenarios differ markedly in their economic impact, with significant uncertainty in the size of the estimates for both transition and physical risks.

- Modelling the economic impacts from climate change is subject to significant uncertainty and extensive academic debate.
- In the Orderly scenario a significant amount of investment is needed to transition to a carbon-neutral economy. Impacts from transition risk in the scenarios are relatively small (4% GDP loss by the end of the century).\(^1\)
- Some studies from the wider literature suggest that the impacts could be smaller, or even positive, given the rapid reduction in the cost and increased deployment of new technologies. Still, all users of energy and emitters of carbon will be affected, with major fossil fuel exporting regions most at risk.
- In the Hot house world scenario impacts from physical risk result in up to a 25% GDP loss by 2100. However, these estimates are also subject to a number of limitations. They typically do not adequately account for all sources of risk, including low probability high impact events, sealevel rise, extreme events and societal changes like migration and conflict.
- As a result, damages in this scenario will be larger than models suggest, particularly in regions with lower resilience and capacity for adaptation.

\(^1\) Measured as deviations from baseline economic growth assumptions. See slide 13 for details.
Transmission channels

Climate risks could affect the economy and financial system through a range of different transmission channels.

- **Transition risks** will affect the profitability of businesses and wealth of households, creating financial risks for lenders and investors. They will also affect the broader macroeconomy through investment, productivity and relative price channels, particularly if the transition leads to stranded assets.

- **Physical risks** affect the economy in two ways.
  - **Acute impacts** from extreme weather events can lead to business disruption and damages to property. Historically these impacts were considered transient but this will change with increased global warming. These events can increase underwriting risks for insurers and impair asset values.
  - **Chronic impacts**, particularly from increased temperatures, sea levels rise and precipitation, may affect labour, capital and agriculture productivity. These changes will require a significant level of investment and adaptation from companies, households and governments.

<table>
<thead>
<tr>
<th>Climate risks</th>
<th>Economic transmission channels</th>
<th>Financial risks</th>
</tr>
</thead>
<tbody>
<tr>
<td>Transition risks</td>
<td>• Policy and regulation</td>
<td>• Defaults by businesses and households</td>
</tr>
<tr>
<td>• Technology development</td>
<td>• Stranded assets and new capital expenditure due to transition</td>
<td>• Collateral depreciation</td>
</tr>
<tr>
<td>• Consumer preferences</td>
<td>• Changing demand and costs</td>
<td><strong>Market risk</strong></td>
</tr>
<tr>
<td><strong>Physical risks</strong></td>
<td>• Legal liability (from failure to mitigate or adapt)</td>
<td>• Repricing of equities, fixed income, commodities etc.</td>
</tr>
<tr>
<td>• Chronic (e.g. temperature, precipitation, agricultural productivity, sea levels)</td>
<td></td>
<td><strong>Underwriting risk</strong></td>
</tr>
<tr>
<td>• Acute (e.g. heatwaves, floods, cyclones and wildfires)</td>
<td>• Property damage and business disruption from severe weather</td>
<td>• Increased insured losses</td>
</tr>
<tr>
<td></td>
<td>• Stranded assets and new capital expenditure due to transition</td>
<td>• Increased insurance gap</td>
</tr>
<tr>
<td></td>
<td>• Changing demand and costs</td>
<td><strong>Operational risk</strong></td>
</tr>
<tr>
<td></td>
<td>• Legal liability (from failure to mitigate or adapt)</td>
<td>• Supply chain disruption</td>
</tr>
<tr>
<td></td>
<td><strong>Micro</strong></td>
<td>• Forced facility closure</td>
</tr>
<tr>
<td>Affecting individual businesses and households</td>
<td>• Loss of income (from weather disruption and health impacts, labour market frictions)</td>
<td><strong>Liquidity risk</strong></td>
</tr>
<tr>
<td>• Property damage and business disruption from severe weather</td>
<td>• Property damage (from severe weather) or restrictions (from low-carbon policies) increasing costs and affecting valuations</td>
<td>• Increased demand for liquidity</td>
</tr>
<tr>
<td>• Stranded assets and new capital expenditure due to transition</td>
<td></td>
<td>• Refinancing risk</td>
</tr>
<tr>
<td>• Changing demand and costs</td>
<td></td>
<td><strong>Climate and economy feedback effects</strong></td>
</tr>
<tr>
<td>• Legal liability (from failure to mitigate or adapt)</td>
<td></td>
<td><strong>Economy and financial system feedback effects</strong></td>
</tr>
</tbody>
</table>

Climate and economy feedback effects

Economy and financial system feedback effects

Financial system contagion

NGFS SCENARIOS
**Modelling framework**

The NGFS Climate Scenarios provide a range of data on transition risks, physical risks and economic impacts. This is produced by a suite of models aligned in a coherent way.

- **Phase I** of the NGFS Climate Scenarios delivered a set of harmonised transition pathways, chronic climate impacts and indicative economic impacts for each of the NGFS Climate Scenarios. Multiple models were used to obtain a range of results for each type of risk. This data is available at the IIASA and ISIMIP portals.

- In **Phase II** the NGFS will continue to work with academic partners to refine the scenarios, including adding acute climate impacts and expanding the set of macroeconomic indicators.

![NGFS suite of models approach](image)

### Summary of the key aspects of Phase I from the Technical Documentation

<table>
<thead>
<tr>
<th>Comparison</th>
<th>Chronic climate impacts</th>
<th>Transition pathways</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Scenarios</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Orderly (Representative: Immediate 2°C with CDR [GCAM]. Alternate: Immediate 2°C with limited CDR, Immediate 1.5°C with CDR)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Disorderly (Representative: Delayed 2°C with limited CDR [REMIND]. Alternate: Delayed 1.5°C with limited CDR, Delayed 2°C with CDR)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Hot house world (Representative: Current policies [MESSAGE]. Alternate: Nationally Determined Contributions)</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Models</strong></td>
<td>Models participating in the ISIMIP project.</td>
<td>3 Integrated Assessment Models (REMIND-MAGPIE 1.7-3.0, GCAM 5.2, MESSAGEix-GLOBIOM 1.0)</td>
</tr>
<tr>
<td><strong>Database</strong></td>
<td>ISIMIP</td>
<td>IIASA</td>
</tr>
<tr>
<td><strong>Outputs</strong></td>
<td>Chronic climate change impacts including temperature, precipitation, agricultural yields. GDP impacts calculated separately based on 3 damage functions</td>
<td>Energy demand, energy capacity, investment in energy energy prices, carbon price, emissions trajectories, temperature trajectories, agricultural variables, GDP</td>
</tr>
<tr>
<td><strong>Time horizon</strong></td>
<td>All variables are projected on incremental steps of 5 years, up to 2100</td>
<td></td>
</tr>
</tbody>
</table>

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2 Marker models were chosen for the transition pathways of the representative scenarios but not the alternate scenarios. Refer to the Technical Documentation for further details on each scenario.

3 Frieler et al. (2017).
2 Transition risks

Scenarios in detail
Approach

Transition pathways are modelled using Integrated Assessment Models, which combine economic, energy, land-use and climate modules to provide coherent scenarios.

- The NGFS Climate Scenarios have been generated by well-established integrated assessment models (IAMs): GCAM, MESSAGEix-GLOBIOM and REMIND-MAgPIE. These models have been used extensively to inform policy and decision makers, feature in several climate change assessment reports and some have also been used to assess risks to financial portfolios.

- IAMs are useful for scenario analysis because they provide internally consistent estimates across economic, energy, land-use and climate systems. However, they are also subject to some limitations and simplifications, for example their ability to endogenously capture big changes that could arise from sudden policy shifts.

- The adjacent figure provides an illustration of how different systems interact in the REMIND-MAgPIE modelling framework. The assumptions used in each of the modules all have a bearing on the projections produced by the model.

- This section provides an overview of some of the key background assumptions and outputs of the NGFS Climate Scenarios. See Technical Documentation for further details.

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5 UNEP (2018b), Battiston (2019).
Socioeconomic assumptions

All scenarios make a background assumption that social and economic trends continue in line with historical trends.

- Socioeconomic pathways are key background assumptions in climate scenarios. These assumptions, such as GDP, population and urbanisation, have been standardised by the academic community as the Shared Socioeconomic Pathways (SSPs). The SSPs also provide detailed narratives regarding technological advancement, international cooperation and resource use.6

- All scenarios are currently based on the ‘middle of the road’ assumptions provided by SSP2 to ensure they are comparable. In this SSP global population growth is moderate and levels off in the second half of the century. GDP continues to grow in line with historical trends.

- A limitation of the SSPs is that they do not include the impacts from physical risks on these background assumptions. This includes socioeconomic changes related to migration and conflict.

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6 For an overview of the SSPs, see Riahi et al. (2017).
Policy and technology assumptions

Assumptions related to policy action and technology development are a key driver of the scenarios and the results between models.

- In the IAMs used to produce the NGFS Climate Scenarios, shadow emissions prices are a proxy for government policy intensity.\(^7\) The prices are calculated to be consistent with a pre-defined temperature target (e.g. 67% chance of limiting global warming to 2°C). This is a simplification. In reality, governments are likely to pursue a range of different policies. This means carbon prices will diverge from model optimal levels.

- Another key assumption is the timing of policy action. This has a significant impact on the emissions price level that is required to achieve a given temperature target, as illustrated in the left chart.

- Emissions price trajectories will also vary across models (right chart) due to other underlying assumptions such as the costs of new technologies and the extent to which they are deployed.

\(^7\) Emissions prices are defined as the marginal abatement cost of an incremental ton of greenhouse gas emissions.

Source: IIASA NGFS Climate Scenarios Database, using marker models.

Source: IIASA NGFS Climate Scenarios Database.
Carbon dioxide removal assumptions

Assumptions about the level of negative CO₂ emissions achieved through Carbon Dioxide Removal have a significant bearing on the speed and timing of the transition.

- **Carbon dioxide removal (CDR)** refers to direct removal of carbon dioxide from the atmosphere, for example by combining bioenergy with carbon capture and storage (BECCS) or through land-related sequestration (e.g. afforestation). Currently, CDR takes place on a negligible scale.

- CDR assumptions play an important role in IAMs because they help determine whether, and how, climate targets can be met. For example, if CDR were deployed on a large scale, it is possible that fossil fuel emissions could stay higher for longer, or a lower climate target could be reached sooner.

- Some of the NGFS Climate Scenarios, including the representative Orderly scenario, assume full availability of CDR technologies. Other NGFS Climate Scenarios, including the representative Disorderly scenario, assume negligible CDR availability, reflecting that there are challenges to achieving the necessary investment and deployment.

Source: IIASA NGFS Climate Scenarios Database, MESSAGE model.
Decoupling growth, energy and emissions

Energy use continues to decouple from growth in all scenarios. Limiting global warming to below 2°C requires further action to decarbonise energy.

• GDP and energy use are becoming less correlated over time. In the Orderly scenario energy use growth slows, peaking in the second half of the century before declining. In the Hot house world scenario, energy use continues to grow but at a slowing rate.

• This reduced energy use also slows down the growth in CO₂ emissions. However, this is not enough to reach net zero in the Orderly scenario. Deep reductions in the carbon intensity of energy are also needed alongside the deployment of CDR technologies.

• In the Orderly scenario the reduction in CO₂ emissions occurs gradually across multiple sectors. This is achieved by decarbonising the energy supply, accelerating electrification and switching to low-carbon fuels in industry, transport and buildings, deploying BECCS and increasing afforestation.8

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8 Sectors refer to major sources of energy supply and demand. These are similar to, but do not match exactly, the sectoral classifications typically used in national accounts. For example, the buildings sector includes all residential and commercial energy use and emissions. Industry spans fossil fuel combustion and industrial process emissions across multiple sub-sectors. Transport includes energy and emissions from all forms of mobility.
Significant investment is needed to lower the cost and increase the deployment of low-carbon technologies.

- In the Orderly scenario increased **investment** (left chart) is needed in green electricity (biomass, solar and wind) and storage, energy efficiency, CDR and CCS. Solar energy receives the majority of energy investment.

- Investment in brown electricity and fossil fuel extraction declines relative to the Hot house world scenario.

- As a result, the role of **renewables** in the energy mix grows substantially. Nuclear also increases its share in the energy mix.

- The shift from brown to green takes place rapidly in the Disorderly scenario due to the delayed policy response and reduced availability of CDR technologies.
Agriculture, forestry and land use

Changes in agriculture, forestry and land use play an important role in reducing emissions.

- In all scenarios the agriculture, forestry and land use (AFOLU) sector goes from net positive to net negative CO₂ emissions. This drop is due to increasing forest cover.

- In the Orderly scenario, methane (CH₄) and nitrous oxide (N₂O) emissions are also gradually reduced, even as population increases during most of the century.

- In the Orderly scenario land use for cropland increases to support growing needs for both food and bioenergy (right chart). The amount of land dedicated to pasture decreases. The amount of land dedicated to build up area is not shown but remains relatively constant.

- Agricultural emissions and land use assumptions vary significantly depending on the scenario assumptions (e.g. availability of BECCS) and the model used.

Source: IIASA NGFS Climate Scenarios Database, MESSAGE model.
3 Physical risks

Scenarios in detail
Approach

The NGFS Climate Scenarios provide a range of physical risk data from climate impact models, alongside estimates of the economic impacts for each scenario.

- Physical risk data is available from a number of general circulation and climate impact models participating in the ISIMIP (Inter-Sectoral Impact Model Intercomparison Project). This data is aligned at a high level with the transition pathways. This section sets out the results of a small selection of the indicators available.

- Climate impact models provide information on chronic changes including temperature, precipitation and crop yields (shown) as well as surface runoff, snow melt, soil moisture, and biomass density.

- In these models some tipping point channels (e.g. AMOC\(^9\) weakening) are considered, but not all low probability events that could lead to higher impact outcomes (e.g. ice sheet collapse) are fully captured.

- At the moment no information on extreme weather events is available. In Phase II the ISIMIP data set will be enhanced to include these acute changes, including probabilistic estimates of losses. In addition, estimates of the macroeconomic damages from chronic changes will be revised.

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9 Atlantic meridional overturning circulation.
Temperature rise

Mean temperature rise depends on the concentration of greenhouse gases in the atmosphere. In the Hot house world scenario the temperature rise exceeds 3°C.

- Global mean temperatures have increased by around 1.1°C from pre-industrial levels. To put this into context, during the 10,000 years prior, global temperatures were relatively stable, with an extended period of modest warmth until about 5,000 years ago followed by a gradual, long-term cooling of about 0.7°C. 10

- The increasing concentrations of carbon dioxide, methane and nitrous oxide in the atmosphere are unprecedented in at least the last 800,000 years, and are extremely likely to have been the dominant cause of warming since the mid-20th century.11

- In scenarios where climate goals are met (Orderly and Disorderly) deep reductions in emissions are needed to limit the rise in global mean temperatures below 2°C with a 67% likelihood by the end of the century. This does not occur in the Hot house world scenario, leading to a temperature rise exceeding 3°C and severe and irreversible impacts.

- The temperature outcomes of the scenarios do not begin to meaningfully diverge until after 2040. After that, while the trajectory is clear, there is some uncertainty in the precise warming outcome. The chart shading shows the 90% range of warming outcomes for the specified concentration pathway.

Source: IIASA NGFS Climate Scenarios Database. 90% uncertainty range based on the MAGICC6 model for each Representative Concentration Pathway (RCP).

10 Marcott et al. (2013).
11 IPCC (2014).
Precipitation and flooding

The rise in temperatures leads to increased heavy precipitation across many regions of the world, which in turn increases risks from flooding.

- Global warming will lead to an increase in heavy precipitation and flood risks in most parts of the world.
- Annual maximum discharge (water flow) in a river or watershed is a measure for fluvial flood risk from heavy precipitation.
- In the Hot house world scenario extreme discharge increases sharply in some regions (+27% in North India) and decreases in others (-30% in Southern Europe). The magnitude of this change increases in warmer climates.
- Losses from acute flood risk will be provided in phase II of the NGFS Climate Scenarios. Wider studies using ISIMIP data suggest that losses would increase by 160%-240% at 1.5°C of warming (assuming no additional adaptation). At 2°C losses would be twice as high as 1.5°C.  

12 Dottori et al. (2018).
Crop yields and food security

Crop yields are complex to model, but evidence suggests that they will be negatively impacted by climate change, particularly in tropical regions.

- Gradual climate change is already impacting crop productivity, and this will worsen with higher levels of warming. The adjacent charts show the differences in low production extremes (10y minima) at 1.5°C and 2°C.

- The intensification of low production years is significant across wheat, maize, rice and soy, particularly in tropical regions. These effects are crop-dependent and more pronounced at higher levels of climate sensitivity (response of temperature to CO₂ emissions) due to the potential offsetting fertilisation effects of increased CO₂.

- At temperatures higher than 2°C the risks are more substantial. Higher mean temperatures increase the chance that biophysical limits for crop production might be reached. This could have implications for food security and employment, particularly in regions with a relatively large agricultural sector.


Other risks

Not all physical risks have been incorporated into the ISIMIP database yet. Some complementary estimates from the wider literature are presented below.\textsuperscript{14}

**Heatwaves**

- At 3°C+ of warming extreme heatwaves (e.g. Europe in 2003) become more likely. In tropical regions the probability of an extreme heatwave in a given year is projected to be 40%.

**Cyclones**

- Tropical cyclones are complex to model but emerging evidence suggests that global warming will increase the intensity (1-10% higher wind speeds) and rain rate (14%) across basins. There is less agreement on the change in frequency.

**Sea levels**

- Sea levels will continue to rise for centuries to millennia after CO\textsubscript{2} emissions have reached net-zero. 3°C+ of warming implies sea levels rising by almost 2m or more by 2300 (not accounting for low probability high impact scenarios).

\textsuperscript{14} Data from the wider literature may be based on different scenario assumptions.
4 Economic impacts

Scenarios in detail
Approach

The NGFS Climate Scenarios include impacts on GDP from transition risk and physical risk that are modelled separately.

• Modelling the GDP impacts from transition risk and physical risk is subject to significant uncertainty.

• This extends from how emissions will evolve, to the response in climate, to the economic and financial impacts from both. While some of these uncertainties are scenario-dependent, others relate to the modelling approach employed at each stage.

• There are significant gaps in the literature, which means that the level of uncertainty is likely greater than the ranges shown in this section. For example, studies rarely comprehensively capture tipping points, feedback effects from physical to transition risks, socioeconomic responses such as changing preferences, economic sentiment, migration and adaptation and there are other ‘unknown unknowns’.

• The NGFS will seek to address as many of these gaps as possible in its scenarios through a suite of models approach. This will be an important part of future development.

Uncertainties in climate change projections

Source: James et al. (2017).
Impacts from transition risks

Model estimates of the GDP impact from transition risk display substantial variation, but are typically higher in scenarios with steeper reductions in emissions.

- The figure shows estimates of transition risk impacts from different models and different model calibrations, including from GCAM, MESSAGE and REMIND which are included in the NGFS Climate Scenario database.

- The GDP loss is calculated as relative to the Hot house world scenario (limited mitigation) and does not include impacts from physical risk.

- An important driver of differences in the losses reported by economic models are fundamental model assumptions.

- For example, models that include market frictions and/or agents that make imperfect decisions due to information asymmetries tend to exhibit greater variation in outcomes than models that assume that agents are rational, welfare-maximising, and have perfect foresight.

Source: Boxplots are based on IPCC (2014), Fig 6.21e. The green dots represent the Orderly scenario, marker model.
Uncertainty in impacts from transition risk

Quantifying transition risk is subject to fundamental uncertainty due to model limitations and ‘unknown unknowns’.

• Due to the complex nature and interconnectedness of climate policy, technological progress and consumer preferences, transition risk may materialize in ways that are difficult to foresee.

• Such ‘unknown unknowns’ could, for example, lead to an unexpected technological breakthrough, reducing economy-wide transition costs, while at the same time creating pressures in certain sectors, with large financial losses as a result.

• Changes in economic sentiment and interactions between the real economy and the financial sector could significantly amplify economic impacts. The 2008 financial crisis demonstrated how these effects can affect growth in the long run (left chart).

• The Integrated Assessment Models used for the NGFS Climate Scenarios do not include these channels in their economic modelling.


Interactions between finance and the real economy

Impacts from physical risks

Global warming, and the associated changes in climate, will have significant impacts on the economy by the end of the century in a Hot house world scenario.

- Estimates of GDP losses from physical risk vary considerably depending on the scenario, assumptions about climate sensitivity and the method used to estimate economic damages.

- The adjacent chart shows GDP impacts from physical risks for the NGFS Climate Scenarios using three damage functions from the literature.

- These estimates underestimate impacts as they do not include all transmission channels and allow for effects on the growth rate. The grey shading represents the uncertainty about climate sensitivity.

- Assessing average losses in this way disguises the significant distribution of impacts across regions. The right chart shows that tropical regions will be disproportionately impacted by heat stress and lower labour productivity. The impacts will vary further depending on regions’ level of resilience and capacity for adaptation.

GDP loss from physical risks using different damage functions from the literature

Source: Calculations by PIK based on scenario temperature outcomes and damage functions from the literature. See Technical Documentation for further details.

Climate change impacts on labour productivity at 3°C global warming

2100 compared to 1986-2005

Source: Calculations by Climate Analytics based on 3°C of warming, roughly aligned with the NDC scenario.
Uncertainty in impacts from physical risks

Economic impacts at high degrees of warming would be unprecedented and much more severe than currently estimated given known gaps in modelling.

- There is little agreement across studies about the relationship between temperature and the economy. The adjacent chart shows a range of damage estimates for different levels of warming. The differences arise from the type of modelling approach (e.g. IAM, econometric, CGE), whether impacts are considered to directly affect the growth rate, and the future level of adaptation.

- There are a number of reasons to suggest that these are underestimates of the potential risks. Although some studies capture non-linearities in biophysical processes as temperatures increase, few fully capture the potential risks of tipping points accelerating global warming. Studies that have assessed the potential impacts from tipping points on policy responses find that emissions prices should be up to eight times higher.

- In addition, the damage estimates shown only cover a limited number of risk transmission channels and tend to ignore the risks from low probability, high impact events (particularly in regions with lower levels of development).

- Another key assumption is that socioeconomic factors such as population, migration and conflict remain constant even at high levels of warming. The World Bank (2018) has suggested that climate change could displace almost 140 million people by 2050 in countries in Sub-Saharan Africa, Latin America, and Asia.
5 Future development
Current gaps in scenario modelling

Climate scenarios produce a number of useful outputs, but there are still gaps which limit their ability to fully assess macro-financial risks. These gaps fall into three categories.

<table>
<thead>
<tr>
<th>Scope</th>
<th>Coherence</th>
<th>Uncertainty</th>
</tr>
</thead>
<tbody>
<tr>
<td>• Mapping of scenarios to economic (statistical) sectors</td>
<td>• Integration of macro modelling across physical and transition risks</td>
<td>• Lack of a systematic approach to quantifying uncertainty</td>
</tr>
<tr>
<td>• Downscaling of transition pathways to countries</td>
<td>• Consistency and comparability of assumptions across models</td>
<td>• Research gaps on the nature and size of impacts from physical risks</td>
</tr>
<tr>
<td>• Scope of macroeconomic modelling outputs</td>
<td>• Interactions with the financial sector</td>
<td></td>
</tr>
<tr>
<td>• Relevance of outputs to financial risks</td>
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</tbody>
</table>
Future development

The NGFS will continue to develop the scenarios to make them more comprehensive, with the aim to be as relevant as possible for economic and financial analysis.

- Currently there is no single model that can cover the full range of required outputs. In the interim the approach is to use a suite of specialist models linked together in a coherent way.

- **Phase I** of the NGFS Climate Scenarios delivered a set of harmonised transition pathways, chronic climate impacts and indicative economic impacts for each of the NGFS Climate Scenarios.

- In **Phase II** the NGFS will continue to work with a consortium of academic partners to refine and expand the scope of the scenarios. Areas of focus will include:
  - Expanding the scenario modelling to explore the further dimensions of the risks
  - Improving regional coverage and sectoral granularity
  - Calculating probabilistic losses from acute climate impacts
  - Expanding the set of macroeconomic outputs
  - Improving the NGFS Climate Scenario database and portal
COVID-19 is having wide ranging impacts on health, the economy, public policy and preferences that will be meaningful for climate scenario analysis.

- COVID-19 has shown how a system-wide shock that hits the real economy can have significant effects on economic and financial outcomes. Parallels can be drawn to climate risks where sudden policy or behavioural changes could lead to stranded assets. For the real economy to manage these risks finance will have to play a pivotal role.

- COVID-19 has already had an immediate impact on GDP, business investment, productivity, unemployment, energy demand and emissions, among other factors.

- The long-term scale (and in some cases direction) of these effects is unclear. They will depend substantially on the ongoing transmission of the virus and how governments, the general public, companies and the financial sector respond.

- These impacts could affect many of the assumptions that underpin climate models such as population, urbanisation, growth, climate policy, technology and consumer preferences.

-3.0%  IMF 2020 Global GDP Projection
-8.0%  IEA 2020 Emissions Projection
+0.8%  IEA 2020 Renewable Energy Demand Projection
$2trn  Size of the U.S. COVID recovery package alone
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